

Private Bag X 447· PRETORIA · 0001· Environment House · 473 Steve Biko Road, Arcadia · PRETORIA

DEA Reference: 14/12/16/3/3/1/2008
Enquiries: Ms Matthodi Mogorosi
Telephone: 012-399-9388 E-mail: mmogorosi@environment.gov.za

Mr Neo Masemola Eskom Holdings SOC Ltd Eskom Centre 204 Smit Street BRAAMFONTEIN 2001

Tel: 011 711 2824

Email: Neo.masemola@eskom.co.za

PER E-MAIL / MAIL

Dear Mr Masemola

APPLICATION FOR ENVIRONMENTAL AUTHORISATION IN TERMS OF THE NATIONAL ENVIRONMENTAL MANAGEMENT ACT, ACT NO. 107 OF 1998, AS AMENDED: GN R982/983/985, AS AMENDED: CONSTRUCTION OF THE MOROKA MAIN PIMVILLE 11KV POWERLINE NEAR JOHANNESBURG IN THE CITY OF JOHANNESBURG METROPOLITAN MUNICIPALITY, GAUTENG PROVINCE

With reference to the above application, please be advised that the Department has decided to grant authorisation. The Environmental Authorisation (EA) and reasons for the decision are attached herewith.

In terms of Regulation 4(2) of the Environmental Impact Assessment Regulations, 2014, as amended (the EIA Regulations), you are instructed to notify all registered interested and affected parties, in writing and within 14 (fourteen) days of the date of the EA, of the Department's as well as the provisions regarding the submission of appeals that are contained in the Regulations.

In terms of the Promotion of Administrative Justice Act, Act No. 3 of 2000, you are entitled to the right to fair, lawful and reasonable administrative action; and to written reasons for administrative action that affects you negatively. Further your attention is drawn to the provisions of the Protection of Personal Information Act, Act No. 4 of 2013 which stipulates that the Department should conduct itself in a responsible manner when collecting, processing, storing and sharing an individual or another entity's personal information by holding the Department accountable should the Department abuses or compromises your personal information in any way.

Your attention is drawn to Chapter 2 of National Environmental Management Act, Act No. 107 of 1998 National Appeal Regulations published under Government Notice R993 in Government Gazette No. 38303 dated 08 December 2014 (National Appeal Regulations, 2014), which prescribe the appeal procedure to be followed. Kindly include a copy of this document (National Appeal Regulations, 2014) with the letter of notification to interested and affected parties in this matter.

Should any person wish to lodge an appeal against this decision, he/she must submit the appeal to the appeal administrator, and a copy of the appeal to the applicant, any registered interested and affected party, and any organ of state with interest in the matter within 20 days from the date that the notification of the decision was sent to the registered interested and affected parties by the applicant; or the date that the notification of the decision was sent to the applicant by the Department, whichever is applicable.

#### Appeals must be submitted in writing in the prescribed form to:

The Director: Appeals and Legal Review of this Department at the below mentioned addresses.

By email: appealsdirectorate@environment.gov.za;

By hand: Environment House

473 Steve Biko

Arcadia Pretoria 0083; or

By post: Private Bag X447

Pretoria 0001

Please note that in terms of Section 43(7) of the National Environmental Management Act, Act No. 107 of 1998, as amended, the lodging of an appeal will suspend the environmental authorisation or any provision or condition attached thereto. In the instance where an appeal is lodged, you may not commence with the activity until such time that the appeal is finalised.

To obtain the prescribed appeal form and for guidance on the submission of appeals, please visit the Department's website at https://www.environment.gov.za/documents/forms#legal\_authorisations or request a copy of the documents at appealsdirectorate@environment.gov.za.

Yours faithfully

Mr Sabelo Malaza

Chief Director: Integrated Environmental Authorisations

**Department of Environmental Affairs** 

Date: 23/09/0019

CC:	Mr. E Siphugu	Vombe Consulting	Tel: 076-396-5177	Email: esiphugu@gmail.com
	Ms. P Pieterson	Gauteng Department of Agriculture	Tel: 011-240-3421	Email: Priscilla.Pieterson@gauteng.gov.za
}		and Rural Development		



## **Environmental Authorisation**

In terms of Regulation 25 of the Environmental Impact Assessment Regulations, 2014, as amended

The construction of the Moroka Main Pimville 11kV powerline near Johannesburg, within the City of

Johannesburg Metropolitan Municipality in the Gauteng Province

## City of Johannesburg Metropolitan Municipality

Authorisation register number:	14/12/16/3/3/1/2008
Last amended:	First issue
Holder of authorisation:	ESKOM HOLDINGS SOC LTD
Location of activity:	GAUTENG PROVINCE: Within Wards
	33 and 37 of the City of Johannesburg
	Metropolitan Municipality

This Environmental Authorisation does not negate the holder of the authorisation's responsibility to comply with any other statutory requirements that may be applicable to the undertaking of the activity.

**Decision** 

The Department is satisfied, on the basis of information available to it and subject to compliance with

the conditions of this Environmental Authorisation, that the applicant should be authorised to undertake

the activities specified below.

Non-compliance with a condition of this Environmental Authorisation may result in criminal prosecution

or other actions provided for in the National Environmental Management Act, Act No. 107 of 1998, as

amended and the EIA Regulations, 2014, as amended.

Details regarding the basis on which the Department reached this decision are set out in Annexure 1.

**Activities authorised** 

By virtue of the powers conferred on it by the National Environmental Management Act, Act No. 107 of

1998, as amended and the Environmental Impact Assessment Regulations, 2014, as amended, the

Department hereby authorises –

**ESKOM HOLDINGS SOC LTD** 

(hereafter referred to as the holder of the authorisation)

with the following contact details -

Mr. Neo Masemola

Eskom Holdings SOC Ltd

**Eskom Centre** 

204 Smit Street

**BRAAMFONTEIN** 

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Tel:

(011) 711 2824

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(079) 412 0171

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to undertake the following activities (hereafter referred to as "the activity") indicated in Listing Notice 1 and Listing Notice 3, as amended (GN R983 and R985, as amended):

Listed activities	Activity/Project description
GN R983 Item 19:	
The infilling or depositing of any material of more than 10	Excavation of material may occur for the
cubic metres into, or the dredging, excavation, removal or	removal of existing cables and placement
moving of soil, sand, shells, shell grit, pebbles or rock of	of new pylons.
more than 10 cubic metres from a watercourse;	
GN R985 Item 12:	
The clearance of an area of 300 square metres or more	Clearance of vegetation is required for the
of indigenous vegetation except where such clearance of	removal of existing cables and placement
indigenous vegetation is required for maintenance	of new pylons.
purposes undertaken in accordance with a maintenance	
management plan.	
c. Gauteng	
ii. Within Critical Biodiversity Areas or Ecological Support	
Areas identified in the Gauteng Conservation Plan or	
bioregional plans;	

as described in the Basic Assessment Report (BAR) dated May 2019 at:

Farm Name: Farm Doornkop 239 IQ

21 Digit SG code:

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1	Γ	0	1	Q	0	0	0	0	0	0	0	0	0	2	3	9	0	0	0	0	0

Powerline corridor	Latitude	Longitude	
Starting point of activity	26°15.570'S	27°53.203′E	
Middle point of activity	26°15.600'S	27°53.405′E	
End point of activity	26°15.719'S	27°53.376′E	

the location indicated in the locality plan, attached as Annexure 2 of this authorisation.

- for the construction of the Moroka Main Pimville 11kV powerline near Johannesburg, within the City of Johannesburg Metropolitan Municipality in the Gauteng Province, hereafter referred to as "the property".

The infrastructure associated with this facility includes:

 Decommissioning of existing 11kV cables and replace them with 10 x 11kV overhead powerlines on a 55m wide servitude on an approximately 600metres length running from Moroka Main Substation.

## **Conditions of this Environmental Authorisation**

#### Scope of authorisation

- 1. The design alternative 2 (: installation of new 300mm² 3C XLPE Aluminium cable form the substation then moving onto overhead power line using Hare conductor. After the wetland, convert back down to cable again and join each cable back onto its original feeder) for the construction of the Moroka Main Pimville 11kV powerline near Johannesburg, within Wards 33 and 37 of the City of Johannesburg in the Gauteng Province is approved as per the geographic coordinates cited in the table above.
- 2. Authorisation of the activity is subject to the conditions contained in this Environmental Authorisation, which form part of the Environmental Authorisation and are binding on the holder of the authorisation.
- 3. The holder of the authorisation is responsible for ensuring compliance with the conditions contained in this Environmental Authorisation. This includes any person acting on the holder's behalf, including but not limited to, an agent, servant, contractor, sub-contractor, employee, consultant or person rendering a service to the holder of the authorisation.
- 4. The activities authorised may only be carried out at the property as described above.
- 5. Any changes to, or deviations from, the project description set out in this Environmental Authorisation must be approved, in writing, by the Department before such changes or deviations may be effected. In assessing whether to grant such approval or not, the Department may request such information as it deems necessary to evaluate the significance and impacts of such changes or deviations and it may be necessary for the holder of the authorisation to apply for further Environmental Authorisation in terms of the regulations.
- 6. The holder of an Environmental Authorisation must apply for an amendment of the Environmental Authorisation with the Competent Authority for any alienation, transfer or change of ownership rights in the property on which the activity is to take place.
- 7a This activity must commence within a period of five (05) years from the date of issue of this Environmental Authorisation. If commencement of the activity does not occur within that period, the authorisation lapses and a new application for Environmental Authorisation must be made in order for the activity to be undertaken.
- 8. Construction must be completed within five (05) years of the commencement of the activity on site.

9. Commencement with one activity listed in terms of this Environmental Authorisation constitutes commencement of all authorised activities.

#### Notification of authorisation and right to appeal

- 10. The holder of the authorisation must notify every registered interested and affected party, in writing and within 14 (fourteen) calendar days of the date of this Environmental Authorisation, of the decision to authorise the activity.
- 11. The notification referred to must -
- 11.1. specify the date on which the authorisation was issued;
- 11.2. inform the interested and affected party of the appeal procedure provided for in the National Appeal Regulations, 2014;
- 11.3. advise the interested and affected party that a copy of the authorisation will be furnished on request; and
- 11.4. give the reasons of the Competent Authority for the decision.

#### Commencement of the activity

12. The authorised activity shall not commence until the period for the submission of appeals has lapsed as per the National Appeal Regulations, 2014, and no appeal has been lodged against the decision. In terms of Section 43(7), an appeal under Section 43 of the National Environmental Management Act, Act No. 107 of 1998, as amended will suspend the Environmental Authorisation or any provision or condition attached thereto. In the instance where an appeal is lodged you may not commence with the activity until such time that the appeal has been finalised.

#### Management of the activity

13. The Environmental Management Programme (EMPr) submitted as part of the Application for EA must be amended and submitted to the Department for written approval prior to commencement of the activity. The recommendations and mitigation measures recorded in the BAR dated May 2019 must be incorporated as part of the EMPr. Once approved, the EMPr must be implemented and adhered to. The approved EMPr must be included in all contract documentation for all phases of the development. The EMPr must be amended to include:

- 13.1. The requirements and conditions of this environmental authorisation;
- 13.2. All recommendations and mitigation measures recorded in the BAR and the specialist reports as included in the final BAR dated May 2019; and
- 13.3. A final development layout plan (with micro-siting of the power line's route and pylon structures) and all mitigation measures as dictated by the final development layout plan.
- 14. The final development layout plan to be included in the EMPr must indicate the following:
  - 14.1. The specific position of the pylon structures and foundation footprints;
  - 14.2. All existing infrastructure on the site, especially roads;
  - 14.3. All access roads to be constructed, if any;
  - 14.4. All sensitive features e.g. wetlands, pans, drainage channels, nesting sites, and grave sites that will be affected by the power line; and
  - 14.5. All "no-go" and buffer areas.

#### Frequency and process of updating the EMPr

- 15. The EMPr must be updated where the findings of the environmental audit reports, contemplated in Condition 22 below, indicate insufficient mitigation of environmental impacts associated with the undertaking of the activity, or insufficient levels of compliance with the Environmental Authorisation or EMPr.
- 16. The updated EMPr must contain recommendations to rectify the shortcomings identified in the environmental audit report.
- 17. The updated EMPr must be submitted to the Department for approval together with the environmental audit report, as per Regulation 34 of GN R982 of 04 December 2014, as amended. The updated EMPr must have been subjected to a public participation process, which process has been agreed to by the Department, prior to submission of the updated EMPr to the Department for approval.
- 18. In assessing whether to grant approval of an EMPr which has been updated as a result of an audit, the Department will consider the processes prescribed in Regulation 35 of GN R982 of 04 December 2014, as amended. Prior to approving an amended EMPr, the Department may request such amendments to the EMPr as it deems appropriate to ensure that the EMPr sufficiently provides for avoidance, management and mitigation of environmental impacts associated with the undertaking of the activity.
- 19. The holder of the authorisation may apply for an amendment of an EMPr, if such amendment is required before an audit is required. In assessing whether to grant such approval or not, the

Department will consider the processes and requirements prescribed in Regulation 37 of GN R982 of 04 December 2014, as amended.

#### Monitoring

- 20. The holder of the authorisation must appoint an experienced independent Environmental Control Officer (ECO) for the construction phase of the development that will have the responsibility to ensure that the mitigation/rehabilitation measures and recommendations referred to in this environmental authorisation are implemented and to ensure compliance with the provisions of the approved EMPr.
  - 20.1. The ECO must be appointed before commencement of any authorised activities.
  - 20.2. Once appointed, the name and contact details of the ECO must be submitted to the *Director: Compliance Monitoring* of the Department.
  - 20.3. The ECO must keep record of all activities on site, problems identified, transgressions noted and a task schedule of tasks undertaken by the ECO.
  - 20.4. The ECO must remain employed until all rehabilitation measures, as required for implementation due to construction damage, are completed and the site is ready for operation.

#### Recording and reporting to the Department

- 21. All documentation e.g. audit/monitoring/compliance reports and notifications, required to be submitted to the Department in terms of this Environmental Authorisation, must be submitted to the *Director: Compliance Monitoring* of the Department at Directorcompliance@environment.gov.za.
- 22. The holder of the Environmental Authorisation must, for the period during which the Environmental Authorisation and EMPr remain valid, ensure that project compliance with the conditions of the Environmental Authorisation and the EMPr are audited, and that the audit reports are submitted to the *Director: Compliance Monitoring* of the Department at Directorcompliance@environment.gov.za.
- 23. The frequency of auditing and of submission of the environmental audit reports must be as per the frequency indicated in the EMPr, taking into account the processes for such auditing as prescribed in Regulation 34 of GN R982 of 04 December 2014, as amended.
- 24. The holder of the authorisation must, in addition, submit an environmental audit reports to the Department within 30 days of completion of the construction phase (i.e. within 30 days of site

handover) and a final environmental audit report within 30 days of completion of rehabilitation activities.

- 25. The environmental audit reports must be compiled in accordance with Appendix 7 of the EIA Regulations, 2014, as amended, and must indicate the date of the audit, the name of the auditor and the outcome of the audit in terms of compliance with the Environmental Authorisation conditions as well as the requirements of the approved EMPr.
- 26. Records relating to monitoring and auditing must be kept on site and made available for inspection to any relevant and Competent Authority in respect of this development.

#### Notification to authorities

27. A written notification of commencement must be given to the Department no later than fourteen (14) days prior to the commencement of the activity. Commencement for the purposes of this condition includes site preparation. The notice must include a date on which it is anticipated that the activity will commence, as well as a reference number.

#### Operation of the activity

28. A written notification of operation must be given to the Department no later than fourteen (14) days prior to the commencement of the activity operational phase.

#### Site closure and decommissioning

29. Should the activity ever cease or become redundant, the holder of the authorisation must undertake the required actions as prescribed by legislation at the time and comply with all relevant legal requirements administered by any relevant and Competent Authority at that time.

#### **Specific conditions**

#### Conditions for Non-operational aspects

- 30. No activities, which require water use license, must be allowed to encroach into a water resource without a water use authorisation being in place from the Department of Water and Sanitation.
- 31. The EMPr must be amended to include the layout plan of the final pylon positions as per conditions 13 and 14 above.

- 32. A permit must be obtained from the relevant nature conservation agency for the removal or destruction of indigenous, protected or endangered plant or animal species and a copy of such permit/s must be submitted to the Department for record keeping. Copies of the permit/s must be included in the final EMPr to be submitted to this Department for approval before commencement of construction activities.
- 33. No exotic plants may be used for rehabilitation purposes. Only indigenous plants of the area may be utilised.
- 34. Vegetation clearing must be kept to an absolute minimum. Mitigation measures as specified in the Specialist Studies / BAR dated May 2019 must be implemented to reduce the risk of erosion and the invasion of alien species.
- 35. Anti-collision devices such as bird flappers must be installed where powerlines cross avifaunal corridors. The input of an avifaunal specialist must be obtained for the fitting of the anti-collision devices onto specific sections of the line once the exact positions of the towers have been surveyed and pegged.
- 36. A qualified ecologist and botanist must be commissioned to perform a final walk through of the alignment to identify all sensitive features including wetlands, drainage lines and all other watercourses, and protected plant or tree species that may be affected by the construction of the power line. This must inform the determination of the final delineation of the centreline within the assessed corridor as well as optimal pylon positions, as well as the final development layout plan that is to be submitted to the Department for approval as per conditions 13 and 14 above.
- 37. A permit must be obtained from the relevant nature conservation agency for the removal or destruction of indigenous, protected or endangered plant or animal species and a copy of such permit/s must be submitted to the Department for record keeping. Copies of the permit/s must be included in the final EMPr to be submitted to this Department for approval before commencement of construction activities.
- 38. Construction must include design measures that allow surface and subsurface movement of water along drainage lines so as not to impede natural surface and subsurface flows. Drainage measures must promote the dissipation of storm water run-off.
- 39. An integrated waste management approach must be implemented that is based on waste minimisation and must incorporate reduction, recycling, re-use and disposal where appropriate.

  Any solid waste must be disposed of at a landfill licensed in terms of Section 20 (b) of the National Environment Management Waste Act, 2008 (Act No.59 of 2008).

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#### General

- 40. A copy of this Environmental Authorisation, the audit and compliance monitoring reports, and the approved EMPr, must be made available for inspection and copying-
- 40.1. at the site of the authorised activity;
- 40.2. to anyone on request; and
- 40.3. where the holder of the Environmental Authorisation has a website, on such publicly accessible website.
- 41. National government, provincial government, local authorities or committees appointed in terms of the conditions of this authorisation or any other public authority shall not be held responsible for any damages or losses suffered by the holder of the authorisation or his/her successor in title in any instance where construction or operation subsequent to construction be temporarily or permanently stopped for reasons of non-compliance by the holder of the authorisation with the conditions of authorisation as set out in this document or any other subsequent document emanating from these conditions of authorisation.

Date of Environmental Authorisation: 23/09/2019

Mr Sabelo Malaza

**Chief Director: Integrated Environmental Authorisations** 

**Department of Environmental Affairs** 

## **Annexure 1: Reasons for Decision**

#### 1. Information considered in making the decision

In reaching its decision, the Department took, inter alia, the following into consideration

- a) The information contained in the BAR dated May 2019:
- b) The comments received from interested and affected parties as included in the BAR dated May 2019:
- c) Mitigation measures as proposed in the BAR dated May 2019 and the EMPr;
- d) The information contained in the specialist studies contained within the BAR; and
- e) The objectives and requirements of relevant legislation, policies and guidelines, including Section 2 of the National Environmental Management Act, Act No.107 of 1998, as amended.

#### 2. Key factors considered in making the decision

All information presented to the Department was taken into account in the Department's consideration of the application. A summary of the issues which, in the Department's view, were of the most significance is set out below.

- a) The findings of all the specialist studies conducted and their recommended mitigation measures.
- b) The need for the proposed was sufficiently addressed. There are 10 cables that are currently crossing a river/wetland area by being burring buried directly in the ground without any sleeves etc. The cables also run through open and isolated areas where the cables are susceptible to theft (copper cables). Cable theft incidents as well as cable faults occurring in the sections running through the wetlands lead to longer outage durations. A total of 65 cable incidents including theft occurred in the Pimville area all resulting in longer power outage durations were experienced in the past six months. There has been protests in the area due to the amount of outages and the time required to restore power. Customers do not report when they have power outages, but instead resort to rioting in the streets. To curtail the costs of replacing copper cables, Eskom proposes to construct overhead powerline.

- c) The BAR dated May 2019 identified all legislation and guidelines that have been considered in the preparation of the BAR dated May 2019.
- d) The methodology used in assessing the potential impacts identified in the BAR dated May 2019 and the specialist studies have been adequately indicated.
- e) A sufficient public participation process was undertaken and the applicant has satisfied the minimum requirements as prescribed in the EIA Regulations, 2014, as amended, for public involvement.

#### 3. Findings

After consideration of the information and factors listed above, the Department made the following findings -

- a) The identification and assessment of impacts are detailed in the BAR dated May 2019 and sufficient assessment of the key identified issues and impacts have been completed.
- b) The procedure followed for impact assessment is adequate for the decision-making process.
- c) The proposed mitigation of impacts identified and assessed adequately curtails the identified impacts.
- d) The information contained in the BAR dated May 2019 is accurate and credible.
- e) EMPr measures for the pre-construction, construction and rehabilitation phases of the development were proposed and included in the BAR and will be implemented to manage the identified environmental impacts during the construction phase.

In view of the above, the Department is satisfied that, subject to compliance with the conditions contained in the Environmental Authorisation, the authorised activities will not conflict with the general objectives of integrated environmental management laid down in Chapter 5 of the National Environmental Management Act, Act No. 107 of 1998, as amended, and that any potentially detrimental environmental impacts resulting from the authorised activities can be mitigated to acceptable levels. The Environmental Authorisation is accordingly granted.

# **Annexure 2: Locality Plan**

